



**Institute for Economic and Social Reforms** 

# Guarding financial health of local governments in Slovakia

Peter Golias INEKO Director March 3rd, 2017 Kyiv, Ukraine Conference on "Financial health, transparency and competitiveness of local governments in Ukraine"

### Slovak experience

- Since 2012: INEKO portal computing financial health of all municipalities and regions: <u>http://www.hospodarenieobci.sk/</u>
- Major developments/impact:
  - Intensive public attention and pressure to govern finances of local Gvts responsibly
  - New legal constraints (penalty, debt brakes, more strict rules on hidden debt)
  - Fiscal stabilization of local Gvts

HOSPODÁRENIE MIEST, OBCÍ A VÚC	C INEKO Profil Odhlásiť sa
Úvod Údaje o hospodárení Nástroje Viac o projekte	Recommend 166
Zadajte názov obce, mesta alebo VÚC	Aby ste videli všetky údaje a za všetky roky, je potrebné sa zaregistrovať. Registrácia Aké výhody ponúka registrácia?
IAJLEPŠIE HOSPODÁRIACE MESTÁ	NAJHORŠIE HOSPODÁRIACE MESTÁ
1 Leopoldov ***** 5,8	1 Spišské Podhradie ** 2,3 © Dlhová služba © Základná bilancia
2 Hlohovec ****** 5,7 © Základná bilancia	2 Myjava ★★★ 3.0 ⊕ Základná bilancia ⊕ Okarnžitá likvidita
3 Nové Mesto nad Váhom ****** 5,7	3 Holíč *** 3,2 © Záväzky aspoň 60 dní po splatnosti
4 Topoľčany ★★★★★★ 5,6	<ul> <li>e Základná bilancia</li> <li>Senica ★★★↑ 3,2</li> <li>e Dlhová služba e Záväzky aspoň 60 dní po splatnosti</li> </ul>
5 Strážske ***** 5,6	5         Dobšiná ★★★★★★ 3,3           ⊛ Záväzky aspoň 60 dní po splatnosti         ⊛ Celkový dlh
Zobraziť celý rebríček	Zobraziť celý rebriček

#### HOSPODÁRENIE VYŠŠÍCH ÚZEMNOSPRÁVNYCH CELKOV (VÚC)



Banskobystrický



Prešovský



Bratislavský



Trenčiansky



Košický



Trnavský

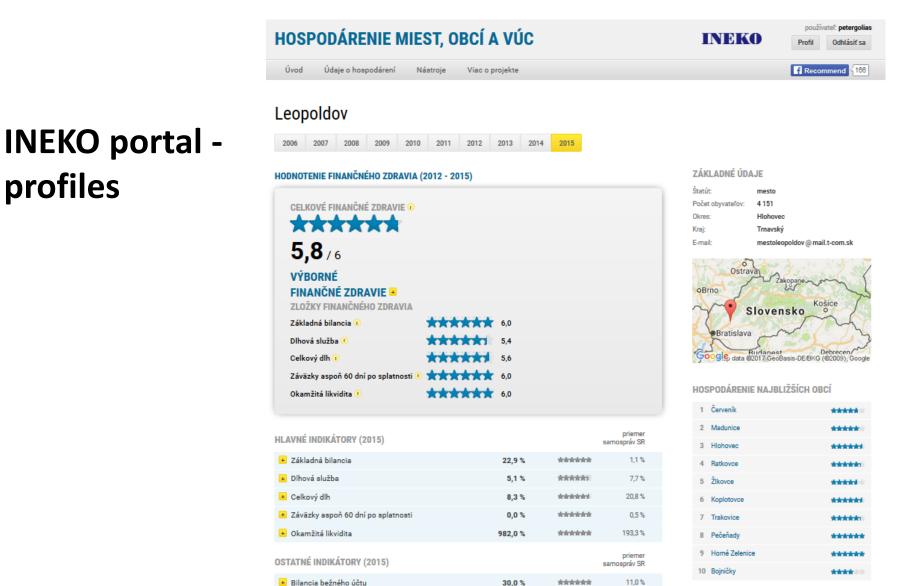


Nitriansky



Žilinský

#### INEKO portal – main page



-5 579,5 %

0,0 %

375,5 %

995.6 %

59,9 %

Bilancia kapitálového účtu

🛃 Čistý majetok

Pohotová likvidita

+ Úvery od ŠFRB k príjmom

+ Záväzky po splatnosti k príjmom

profiles

HOSPODÁRENIE PODOBNE VEĽKÝCH OBCÍ

-57,8 %

0.8%

430.9 %

245.5%

206%

\*\*\*\*\*\*

\*\*\*\*

**Anterkeler** 

www.com

1 Bošany	*****
2 Trenčianske Teplice	skaleska i nimir
3 Šoporňa	<b>Arkeler</b> (
4 Trenčianska Teplá	*****

#### **INEKO** portal - rankings

IOSPODÁRENIE MIEST, OBCÍ A VÚC						INEKO		Profil	ateľ: petergolia Odhlásiť sa	
Úvod	Údaje o hospodárení	Nástroje	Via	ac o projekte					Recon	nmend 166
SAMOSP VÚC mestá	RÁVY			samospráva ¢	Celkové finančné zdravie	Základná bilancia ∳	Dlhová služba	Celkový dlh ¢	Záväzky aspoň 60 dní po splatnosti ∳	Okamžitá likvidita \$
<ul> <li>obce</li> <li>FINANČNÉ ZDRAVIE</li> <li>Celkové finančné zdravie 1</li> <li>Základná bilancia 1</li> <li>Dlhová služba 1</li> <li>Celkový dlh 1</li> <li>Záväzky aspoň 60 dní po splatnosti 1</li> <li>Záväzky aspoň 60 dní po splatnosti 1</li> <li>Okamžitá likvidita 1</li> <li>ROK</li> <li>2015 </li> <li>DALŠIE NASTAVENIA REBRÍČKA</li> <li>Ďalšie ukazovatele o hospodárení</li> </ul>		1	Leopoldov okres Hlohovec, kraj: TT Hlohovec	*****	*****	****	*****	*****	*****	
		2	Trnavský kraj Nové Mesto nad Váhom	*****	******	*****	******	******	******	
		4	Trenčiansky kraj <b>Topoľčany</b> Nitriansky kraj	*****	****	*****	*****	*****	*****	
	•	5	Strážske okres Michalovce, kraj: KE	*****	*****	*****	*****	*****	<b>****</b> ick	
		6	<b>Medzev</b> okres Košice - okolie, kraj: KE	*****	<b>statesta</b> testate	*****	*****	*****	*****	
		7	<b>Dubnica nad Váhom</b> okres Ilava, kraj: TN	*****	<b>****</b> Ick	*****	*****	*****	*****	
		8	Kežmarok Prešovský kraj	*****	<b>Aricita</b> hilah	*****	*****	*****	*****	
Špeci	ifický výber okresov a krajov		9	Poprad Prešovský kraj	*****	<b>statesta</b> testate	*****	*****	*****	*****
☑ Ukotvi	ť tento panel		10	Sered' okres Galanta, kraj: TT Turzovka	*****	<b>skales</b> kolek	******	*****	*****	******
			11	okres Čadca, kraj: ZA Svätý Jur	****	****	*****	*****	******	******
			12	okres Pezinok, kraj: BA Stará Turá			*****	*****	*****	*****
			14	okres Nové Mesto nad Váhom, kraj: TN Galanta Trnavský kraj	****		******	*****	*****	*****

### **Financial health indicators**

Indicators entering final rating	Weight
Overall debt over current revenues	2
Debt service (interest plus principle) over current revenues	1
Current and capital account balance over current and capital revenues	1
Liabilities overdue at least 60 days over current revenues	1
Immediate liquidity on financial accounts over short-term liabilities	1

- All indicators are transformed to the scale {0, 6}
- Overall debt is computed based on data from the most recent year
- Other four indicators are computed based on data from the 4 most recent years with following weights:
  - Year t: 4
  - Year t-1: 3
  - Year t-2: 2
  - Year t-1: 1

## **Underlying data**

- 1. Current account revenues
- 2. Current account expenditures
- 3. Capital account revenues
- 4. Capital account expenditures
- 5. Debt service principal
- 6. Debt service interest
- 7. Short-term liabilities
- 8. Long-term liabilities
- 9. Bank loans
- 10. Loans from the state
- 11. Overdue liabilities
- 12. Liabilities overdue at least 60 days
- 13. Short-term receivables
- 14. Financial assets (e.g. cash, bank deposits)
- 15. Number of citizens

### Legal constraints

- Conditions on taking more debt:
  - Debt below 60% of current revenues in preceding year
    - Exception 1: Debt to state organizations
    - Exception 2: Bridging loans for EU funds
  - 2. Debt service (interest plus principal) below 25% of current revenues in preceding year
    - Exception: One-off preliminary repayment

#### Legal constraints

- Debt brakes: If debt above 50%, corrective measures are necessary:
  - If debt under 58%, the mayor has to explain reasons, propose corrective measures to the Council and inform Ministry of Finance
  - If debt above 58% but under 60%, revision of budget is necessary to achieve balanced budget by the end of year and balanced budget proposal for next year
  - If debt above 60%, the municipality has to pay a penalty of 5% of debt exceeding 60% (this rule is set by Constitutional law)

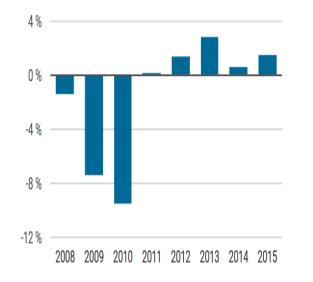
#### Legal constraints

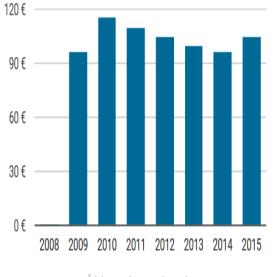
- Conditions on adopting "corrective process" (no rewards, new corrective budget, informing MoF):
  - 1. Overdue liabilities above 15% of current revenues in preceding year (without revenues from state or EU)
  - 2. Any accredited liability overdue of 60 or more days
- If "corrective process" does not lead to improvement after 90 days, the custodian nominated by the Ministry of Finance overtakes the "forced management" of municipality

#### **Fiscal stabilization**

Budget balance (% of revenues)







Údaje za rok 2008 nie sú dostupné

## **Perspective/needed reforms**

- Legal:
  - Debt restructuralization managed bankrupcy of municipality
  - Wider scope of the Law on Free Access to Information
  - Disclosing the hidden debts: PPP, debt of public companies, etc.
- Non-legal:
  - Detailed budget transparency
  - Better public control of how money is spent

#### Thank you for your attention!

http://ineko.sk/; http://www.hospodarenieobci.sk/